Whole Building Design Guide

Project Planning, Delivery, And Controls

by the WBDG Project Management Committee

OVERVIEW

Excellence in Project Management with a successful outcome is achieved through a structured process that includes multiple phases:

- Initiation and Planning
- Execution
- Monitoring and Control
- Closeout

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- Overview
- Additional Resources

The process balances the key project constraints and provides a tool for making decisions throughout the project based on stakeholder values, performance metrics, established procedures and project goals.



Effective project management includes strategies, tactics, and tools for managing the design and construction delivery processes and for controlling key factors to ensure the client receives a facility that matches their expectations and functions as it is intended to function. Improvements in building quality directly contribute to reduced operational costs and increased satisfaction for all of the stakeholders. Successful project delivery requires the implementation of management systems that will control changes in the key factors of scope, schedule, budget, resources, and risk to optimize quality and, therefore, the investment. This section offers guidance for the entire team to successfully and effectively optimize the quality of a high-performance building project.

It is critical to establish the qualities of the project that are necessary to satisfy client and end user needs and expectations, once it is delivered and in use. Value for the money in construction requires completing a project on time, on budget and to a level of functionality that meets the determined needs. A well-programmed project will continue to provide value and meet user needs throughout its lifetime and will contribute positively to the environment in which it is located with a wide range of social and economic benefits. Early investment in planning (/design-disciplines/planning), programming (/design-disciplines/architectural-programming), and design can help deliver these benefits and avoid unnecessary costs and delays.

Contemporary institutions and organizations are increasingly realizing that traditional forms of management—based on the same approach to every project—cannot meet the needs of today's economic, social, and business environment. Additionally, the processes can be streamlined based on technologies and efficiencies not previously available. The responsibility for delivering a project as planned rests with the entire team. When evaluating options, the whole-life value should be

considered and not limited to the short term initial investment. Factors that affect the longer term costs of a facility, such as maintainability, useful service life, and resource consumption should be integrated into the decision matrix.

- **Project Delivery Teams (/project-management/project-delivery-teams)**—How to assemble and effectively manage the project team.
- **Risk Management (/project-management/risk-management)**—Provides details on how risk analysis is used as an organized method of identifying and measuring risk.
- **Building Commissioning (/building-commissioning)**—Provides an overview of commissioning drivers, benefits, goals, and principles for improving building quality.

See our resource guide for more information on best practices.

This section of the WBDG provides guidance on terminology and integrated planning and development processes to establish an owner's expectations for project scope, budget, and schedule. It also provides guidance on managing the team during the planning, design, construction, and occupancy phases of a project. This section of the WBDG is applicable to federal projects, other public institutions, and private sector projects with adaptation for organization specific and local standards of professional practices.

Initiation And Planning

PROJECT REQUIREMENTS

Project inception and preliminary planning require:

- Thoughtful and clear understanding of project goals and needs (Project Scope);
- Definition and agreement of stakeholder roles and responsibilities;
- Master planning to accommodate all participants' activities and needs in achieving the project goals;
- Identification and prioritization of project risks and development of a risk mitigation plan;



- Identification of other factors, including.
 - Site requirements;
 - Funding requirements;
 - Budget authorization cycles and/or financial impacts; and



• Project phasing.

There are tools available that help define the goals and objectives for the project that let all stakeholders have a voice in making the project successful. The risks associated with making mistakes in this part of the process are great, since their impact will be felt across the project development process and in the final project results. For more information, see links below in the Additioanl Resources section.

DESIGN STAGE MANAGEMENT

Once a design team has been agreed upon and assembled, the owner needs to coordinate and manage the project's design phases. Design management requires the oversight of schedules and budgets; review of key submissions and deliverables for compliance with program goals and design objectives; verification of stakeholder input for inclusion; verification of construction phase functional testing requirements; and appropriate application of the owner's design standards and criteria. This stage should also define the criteria for assessing quality measurement to ensure the project's success. Determining appropriate goals and objectives at the beginning of the process, during a visioning session, and measuring their implementation over the life cycle of building and construction has been proven to increase overall building quality and reduce project costs and timing to delivery.



Programming Opportunities

DELIVERY METHODS

There are many approaches to achieve successful project design and construction. The Delivery Methods are driven by the project's scope, budget, and schedule. Some of these methods include Traditional (Design/Bid/Build), Integrated Delivery Process (where all stakeholders have a financial incentive to work together to produce the desired results), CM (also called CMc, or Construction Manager), Design-Build, Bridging, Lease/Build and Lease Buy Back. The selection of a delivery method will in turn influence the team composition, schedule, budget, and management plans to be followed throughout the process.

SCOPE IDENTIFICATION MANAGEMENT

Project scope is the work that must be performed to meet a client's program goals for space, function, features, impact, and level of quality. Scope management sets the boundaries for the project and is the foundation on which the other project elements are built. From the beginning it helps identify the work tasks and their requirements for completion.



Effective scope management requires accurate definition of a client's requirements in the Planning and Development stage and a systematic process for monitoring and managing all the factors that may impact or change the program requirements throughout the project design and construction phases through delivery of the finished project.

A Project Management Plan (PMP) documents key management and oversight tasks and is updated throughout the project as changes occur. The plan includes definition of an owner's program goals, technical requirements, schedules, resources, budgets, and management programs. It also provides a vehicle for including efficiencies in the design and construction phases of all buildings. It will also serve as the basis for completed construction documents and outline the commissioning plan for finished execution.

USING BUILDING INFORMATION MODELING (BIM)

Building Information Modeling (BIM) (/building-information-modeling-bim) is the process of generating and managing building data during its life cycle Typically it uses three-dimensional, realtime, dynamic building modeling software to increase productivity in building design and construction. The process produces the Building Information Model (also abbreviated BIM), which encompasses building geometry, spatial relationships, geographic information, and the quantities and properties of building components. Utilizing BIM has the potential to save project time and cost and increase overall productivity of construction and delivery of building projects with less rework, design, and construction errors.



The advantages of BIM over the traditional design and construction process are significant (source: Construction Delivery Systems, Lorence H. Slutzky, 2008):

- 1. BIM single data entry into one model avoids the opportunity for inconsistency and error of repeated input of identical data in multiple media. Data once entered or altered is available in the single current model available to all.
- 2. BIM design efficiency reduces the cost of design and preparing contract documents.
- 3. BIM base information is uniform and shared with all participants.
- 4. BIM three dimensionality and software identify physical conflicts between elements reducing significant construction delay, and extraordinary additional expense. Where modifications are suggested, the impact of the proposed changes are immediately apparent, subject to evaluation and reconsideration.
- 5. BIM three dimensionality assists in sequencing and constructability reviews.
- 6. Confidence in shop drawing and fabrication accuracy is improved by BIM because the model can provide construction details and fabrication information. More materials can be fabricated more economically off site under optimal conditions due to the confidence in the accuracy of the fabrication.

7. BIM can link information to quantify materials, size and area estimates, productivity, material costs and related cost information.

Overall, the BIM digital model becomes a rehearsal of construction and can help identify conflicts and their resolution before actual construction dollars are spent.

Execution

CONSTRUCTION STAGE MANAGEMENT

This stage should include all of the components involved with construction and documentation for the project. The team members involved in this phase will be responsible for Requests for Information (RFIs), Change order management, conflict resolution, inspections, submittal reviews, adhering to schedules and coordinating timely payments. Oversight in this area is critical because it has significant impact on a project's total cost.

COST MANAGEMENT

• **Budget Establishment** - Initial budgets are established by the owner based on the owner's required program and the design, as well as realistic estimate of the cost to execute the related work in current market conditions. The budget should anticipate all program requirements from planning, programming and design to bidding, construction, turnover, and post occupancy. Once established and agreed, the initial project budget should not change, unless amended by approved changes.



• Budget Management - During the preconstruction process,

the details of the program and design are developed. The design process is managed by the team with the ultimate goal of achieving the owner's program requirements within the budget and timeframe needed. This is accomplished by progressive and proactive estimating at key design milestone points, such as concepts/schematics, design development and construction drawings. When the design or program starts to grow or "creep", the project team must work together to bring the design and estimated cost back in line with the established budget. Value analysis, alternate procurement strategies, cost-benefit analysis, program adaptation and life-cycle costing are a just a few examples of the tools available to the team to help manage design to budget.

- **Cost Control** Cost control is a process requiring continual and systematic cost management as well as monitoring to compare actual costs incurred against targeted budget line item numbers. Key elements to controlling cost are rooted in, among others:
 - Managing change to occur in the beginning of the project as much as possible;
 - A thorough understanding and thoughtful buyout of the scope of the project;
 - Appropriate assignment of risk and managing risk transfer;
 - Thorough and thoughtful planning for the execution of the work;
 - Establishing expectations and holding team members accountable for their respective responsibilities and performance;
 - Respecting roles and working together to solve issues as they arise.

SCHEDULE MANAGEMENT

A project schedule establishes a timeline for delivering the project and most importantly, the project activities and their respective inter-relationships. Avoiding missing deadlines for delivery of key project components is a key objective of schedule management. Comprehensive project schedules will identify all of the project's stages, phases, and activities assigned to each team member mapping them to a timeline that measures key dates that are used to keep track of work progress. Schedule management interfaces directly with scope, cost, and quality optimization and team member roles and activities must be defined, coordinated,



and continually monitored. It is the goal of every project manager to look for efficiencies in all of these areas as a project progresses.

PROJECT MANAGEMENT SOFTWARE

There are many software options available to assist in the management of a project or program of work. A key point in making a selection is ease of use-some programs are designed to handle very complex situations while others are more straightforward and user-friendly. Keeping in mind the end-user and information required to be generated will help in selecting a system that is scaled appropriately for the project at hand. Generally, all will require a Work Breakdown Structure (WBS) to be created within the system, breaking down the entire project or program into manageable pieces. The WBS can be customized to suit the agency's needs, and should be consistent across budgeting, scheduling and construction management. Links to software tools available are provided in the Resources section below.

Monitoring And Control

DELIVERING AND MEASURING BUILDING QUALITY

Good design is derived from a complex and creative process encompassing a wide range of activities, elements and attributes. A standard for measuring building quality has been created by the Construction Industry Council (CIC) and it measures the key attributes that constitute good design and produces high performance buildings. The CIC has developed the Design Quality Indicator (DQI) a standard method of assessing the quality of buildings in three main areas: Functionality, Build Quality and Impact. Functionality is concerned with the arrangement, quality and inter-relationships of space and the way in which the building



is used. Build Quality relates to the engineering performance of a building which includes structural stability and the integration and robustness of systems, finishes and fittings. Impact refers to the building's ability to create a sense of place and have a positive effect on the local community and environment. DQI also encompasses the wider effect the design may have on the art of building and architecture. It is the interplay between all of these factors that creates a truly high performance building. The overlapping nature is demonstrated below:



Building Quality Attributes

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place and have a positive effect on the local community and environment. DQI also encompasses the wider effect the design may have on the art of building and architecture. It is the interplay between all of these factors that creates a truly high performance building.

QUALITY OPTIMIZATION

Quality optimization starts with matching expectations about functionality with budget and scope during planning and design reviews and continues through construction delivery with a program of inspections, tests, and certifications. It requires a coordinated performance among the entire project team in order for a completed building program to optimize the satisfaction of client's and users' expectations. Having a process implemented at the beginning of the project will help define the goals as well as provide a continuous measurement system over time to make sure the objectives are being met. From visioning to post occupancy, a system like the Design Quality Indicator (DQI) helps eliminate errors, reduces cost, and improves overall building quality.



Closeout

BUILDING COMMISSIONING

Building commissioning (Cx) (/building-commissioning) is quality assurance process for achieving, verifying, and documenting that the performance of facility systems and assemblies meet the defined objectives and criteria for the project. It is a systematic process of ensuring that building systems perform interactively and effectively according to the design intent and the owner's operational needs.

The Commissioning Provider (CxP) should coordinate, manage and record the minutes of the OPR workshop. The CxP should also confirm the mandatory wide participation of persons in the workshop, including the O&M staff. The CxP should also have primary responsibility for writing the OPR document and checking the engineer's Basis of Design (BOD) document.

This is achieved by documenting the owner's requirements and assuring those requirements are met throughout the entire delivery process. This involves actual verification of



systems performance; comprehensive operation and maintenance (O&M) (/facilities-operationsmaintenance) documentation; and training of the operating personnel and implementation of long term trending and data logging to optimize operation. Building Commissioning Services may include Commissioning Plans, Total Building Commissioning, Systems Commissioning, Pre-installation Performance Testing/Commissioning, Re-Commissioning, Retro-Commissioning.

ADDITIONAL RESOURCES

WBDG

DESIGN OBJECTIVES

Accessible (/design-objectives/accessible), Aesthetics (/design-objectives/aesthetics), Cost Effective (/design-objectives/cost-effective), Functional / Operational (/design-objectives/functionaloperational), Historic Preservation (/design-objectives/historic-preservation), Productive (/designobjectives/productive), Secure / Safe (/design-objectives/secure-safe), Sustainable (/designobjectives/sustainable)

DESIGN DISCIPLINES

Architectural Programming (/design-disciplines/architectural-programming), Cost Estimating (/design-disciplines/cost-estimating), Commissioning Authority (/design-disciplines/commissioning-authority)

Federal Agency

- Project Management Process (https://energy.gov/em/services/program-management/projectmanagement) for Department of Energy (DOE).
- FedBizOpps (http://www.fedbizopps.gov/)—The single government point-of-entry (GPE) for federal government procurement opportunities over \$25,000. Government buyers are able to

publicize their business opportunities by posting information directly to FedBizOpps via the Internet. Through one portal—FedBizOpps (FBO)—Commercial vendors seeking federal markets for their products and services can search, monitor and retrieve opportunities solicited by the entire federal contracting community.

- NPR 8820.2F *Facility Project Requirements (FPR)* (/ffc/nasa/policy-directives-requirements/npr-8820-2) by National Aeronautics and Space Administration (NASA).
- Standard Form 330, Architect-Engineer Qualifications (/ffc/gsa/criteria/sf330)—On December 11, 2003, Standard Form 330 (SF330) was released by the federal government. The new form, which architects and engineers use to present their qualifications and experience when seeking federal projects, replaces SF 254/255 and emphasizes qualifications-based selection for the procurement of A/E services.
- Project Managers Guide for Design and Construction (/ffc/af-afcec/design-guidesstandards/project-managers-guide-for-design-and-construction) by

Publications

- AIA Handbook on Project Delivery (https://www.aia.org/pages/6202686-project-deliveryresources) by AIA California Council.
- The Architect's Handbook of Professional Practice (https://store.aia.org/products/architectshandbook-of-professional-practice-15th-edition?variant=28634405121) by American Institute of Architects (AIA).
- APM Body of Knowledge 6th Edition (https://www.apm.org.uk/BOK6) by Association for Project Management (APM), 2012.
- Construction Management Standards of Practice
 (https://cmaanet.org/bookstore/book/construction-management-standards-practice) by
 Construction Management Association of America, 2015.
- Construction Project Administration (https://www.pearsonhighered.com/program/Fisk-Construction-Project-Administration-10th-Edition/PGM275834.html) by Edward R. Fisk and Wayne D. Reynolds. Upper Saddle River, New Jersey: Prentice-Hall, 10th edition, 2013.
- *ISO 9000 Standard (http://www.iso.org/iso/iso_9000)* by International Organization for Standardization (ISO).
- ISO 9000 in Construction (http://www.wiley.com/WileyCDA/WileyTitle/productCd-0471121215.html) by Paul A. Nee. John Wiley & Sons, Inc., 1996.
- Managing the Construction Project, A Practical Guide for the Project Manager (https://www.amazon.com/Managing-Construction-Project-Practical-Management/dp/0471557625) by Theodore J. Trauner, Jr. New York: John Wiley & Sons, Inc., 1992.
- *PMBOK® Guide and Standards (http://www.pmi.org/pmbok-guide-standards)* by Project Management Institute (PMI).

- Practice Standard for Work Breakdown Structures (http://marketplace.pmi.org/Pages/ProductDetail.aspx?GMProduct=00100085201) by Project Management Institute (PMI).
- Project Management in Construction (https://www.mhprofessional.com/9780071753098-usaproject-management-in-construction-sixth-edition) by Sidney M. Levy. McGraw-Hill, 2011.
- Project Management, Principles and Practices by Pete M. Spinner. Prentice-Hall, Inc., 1997.
- Project Planning Guide (/ffc/gsa/criteria/project-planning-guide) by the U.S. General Services Administration.

Organizations

- Association for Project Management (APM) (http://www.apm.org.uk)
- Building Commissioning Association (http://www.bcxa.org/)
- Construction Industry Institute (CII) (http://construction-institute.org/)—A consortium of public and private facility owners, construction contractors, material manufacturers.
- Construction Management Institute (CMAA) (http://cmaanet.org/)—An association representing the construction management profession.
- Design Build Institute of America (DBIA) (http://www.dbia.org/)
- DQI USA, LLC (http://www.dqionline.com/)—The Design Quality Indicator tool for measuring building quality.
- Federal Facilities Council (FFC) (https://www.nationalacademies.org/our-work/federal-facilitiescouncil)—A cooperative association of more than 24 federal agencies responsible for facility design, acquisition, management, maintenance, and evaluation.
- International Cost Estimating and Analysis Association (ICEAA) (http://www.iceaaonline.com/)
- Project Management Institute (PMI) (http://www.pmi.org/)—An association representing the project management profession with practice standards, credentials certifying project management expertise, and resources for professional development.
- Royal Institution of Chartered Surveyors (RICS) (http://www.rics.org/)
- Society for the Advancement of Value Engineering (SAVE) (http://www.value-eng.org/)

Scheduling Software

- DQI (http://www.dqionline.com/)
- Method123 Project Planning Kit (http://www.method123.com/project-planning-kit.php)
- Microsoft Project (http://office.microsoft.com/project)
- Primavera Unifier (https://www.oracle.com/applications/primavera/products/unifier.html)
- Prolog (http://www.meridiansystems.com/products/prolog/overview/)
- SEER by Galorath (http://www.galorath.com/)
- Serena Software (http://www.serena.com/)

Tools

- Construction Waste Management Database (/additional-resources/tools/construction-wastemanagement-database)
- DQI (http://www.dqionline.com)
- Work Order Management and Asset Tracking solution, Performo™ (https://www.wizardsoftware.net/performo/) (a complete CMMS)

Sample Construction Related Forms

- CONSTRUCTION PHASE FORMS
 - Change Request Log (/files/docs/chg_reqst_log.doc)
 - Contractor's Daily Report (/files/docs/contr_daily_rpt.doc)
 - Request for Information (RFI) (/files/docs/rfi.doc)
 - RFI Log—Sample (/files/docs/rfilog_sample.xls)
 - Points of Contact (/files/docs/poc.doc)
 - Preconstruction Conference—Sign In List (/files/docs/preconstr_signin.doc)

CONSTRUCTION DOCUMENTS CHECKLISTS

- Preconstruction Conference—Checklist and Minutes (/files/docs/preconstr_chklist.doc)
- Construction Inspection-Checklist (/files/docs/const_insp_chklist.doc)
- Design Requirements/Provisions/Considerations—Checklist (/files/docs/des_chklist.doc)
- Projecto[™] Construction Project + Capital Program Management Software (https://www.wizardsoftware.net/projecto/)

Others

- Architectural Practices (http://architecturalpractices.com)—A free resource for architects, engineers, contractors, and other members of the building community. It provides tools and advice to help architects manage projects effectively.
- University of Maryland Project Management Program (http://www.pm.umd.edu)—Provides project management education and research

Topics: Project Management (/wbdg-taxonomy/topics/project-management)